

August 19, 2014  
Unapproved minutes  
Union County Commissioners

The Union County Board of Commissioners met in regular session on August 19, 2014, at the Courthouse in Elk Point, SD at 8:30 a.m.

Members present were Karpen, Neely, Schempp and Ustad. Jordan absent.

Motion by Neely, second by Ustad to approve the agenda as amended. Carried.

Motion by Ustad, second by Schempp to approve the minutes from August 5, 2014. Carried.

2nd Reading of Ordinance NO. UCC 2014-003

Motion by Schempp, second by Neely to approve the following ordinance:

ORDINANCE NO. UCC 2014-003

AN ORDINANCE TO AMEND THE LAND USE DEVELOPMENT ORDINANCE OF UNION COUNTY, SOUTH DAKOTA, FROM AGRICULTURAL TO COMMERCIAL ZONING

BE IT ORDAINED BY THE BOARD OF COMMISSIONERS, UNION COUNTY, SOUTH DAKOTA:

Section 1. That the Land Use Development Ordinance of Union County, South Dakota, be and the same is hereby amended to zone the following property to Commercial to wit:

Minor Lot 1 of Bruneau Tract 3 in the SW1/4 of Section 3, T89N, R48W of the 5<sup>th</sup> PM, Union County, SD

Section 2. The Planning Director is hereby authorized to enter such change upon the official zoning map upon adoption of this amendment.

Approved this the 19th day of August, 2014.

Motion Carried.

2nd Reading of Ordinance No. UCC 2014-004

Motion by Ustad, second by Schempp to approve the following ordinance:

ORDINANCE NO. UCC 2014-004

AN ORDINANCE OF UNION COUNTY, SD, AMENDING THE 2008 REVISED ZONING ORDINANCE OF UNION COUNTY BY REPEALING SECTION 1108, FLOOD DAMAGE PREVENTION ORDINANCE AND ENACTING THE 2014 FLOOD DAMAGE PREVENTION ORDINANCE FOR UNION COUNTY.

WHEREAS, the Board of County Commissioners of Union County believes that, in order to promote the public health, safety and general welfare of the citizens of Union County, it is in the public interest to update regulations to regulate development in the special flood hazard areas as recommended by the Federal Emergency Management Agency (FEMA); and

NOW, THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Union County, South Dakota as follows:

*Section 1. That Section 1108, of the 2008 Revised Zoning Ordinance of Union County, SD, is hereby repealed.*

*Section 2. That the 2014 Flood Damage Prevention Ordinance is hereby adopted to read as follows:*

**2014 FLOOD DAMAGE PREVENTION ORDINANCE  
FOR UNION COUNTY**

**ARTICLE I**

**STATUTORY AUTHORIZATION, FINDINGS OF FACT, PURPOSE AND  
METHODS**

**Section A. Statutory Authorization.**

The Legislature of the State of South Dakota has in SDCL 7-18-14 and 7-18-15 delegated the responsibility of local governmental units to adopt regulations designed to minimize flood losses. Therefore, the Board of County Commissioners of Union County, SD does ordain as follows:

Union County elects to comply with the requirements of the National Flood Insurance Act of 1968 (P.L. 90-488, as amended). The National Flood Insurance Program, established in the aforesaid act, provides that areas of the County having a special flood hazard be identified by the Federal Emergency Management Agency and that floodplain management measures be applied in such flood hazard areas. The National Flood Insurance Program was broadened and modified with the passage of the Flood Disaster Protection Act of 1973 and other legislative measures. It was further modified by the National Flood Insurance Reform Act of 1994. The National Flood Insurance Program is administered by the Federal Emergency Management Agency, a component of the U.S. Department of Homeland Security.

**Section B. Findings of Fact.**

1. The flood hazard areas of Union County are subject to periodic inundation which results in loss of life and property, health and safety hazards, disruption of commerce and governmental services, and extraordinary public expenditures for flood protection and relief, all of which adversely affect the public health, safety and general welfare.
2. These flood losses are created by the cumulative effect of obstructions in floodplains which cause an increase in flood heights and velocities, and by the occupancy of flood hazards areas by uses vulnerable to floods and hazardous to other lands because they are inadequately elevated, floodproofed or otherwise protected from flood damage.

**Section C. Statement of Purpose.**

It is the purpose of this Ordinance to promote the public health, safety and general welfare and to minimize public and private losses due to flood conditions in specific areas by provisions designed to:

1. Protect human life and health;
2. Minimize expenditure of public money for costly flood control projects;
3. Minimize the need for rescue and relief efforts associated with flooding and generally undertaken at the expense of the general public;
4. Minimize prolonged business interruptions;
5. Minimize damage to public facilities and utilities such as water and gas mains, electric, telephone and sewer lines, streets and bridges located in floodplains;

6. Help maintain a stable tax base by providing for the sound use and development of floodprone areas in such a manner as to minimize future flood blight areas; and
7. Insure that potential buyers are notified that property is in a flood area.

#### **Section D. Methods of Reducing Flood Losses.**

In order to accomplish its purposes, this Ordinance uses the following methods:

1. Restrict or prohibit uses that are dangerous to health, safety or property in times of flood, or cause excessive increases in flood heights or velocities;
2. Require that uses vulnerable to floods, including facilities which serve such uses, be protected against flood damage at the time of initial construction;
3. Control the alteration of natural floodplains, stream channels, and natural protective barriers, which are involved in the accommodation of flood waters;
4. Control filling, grading, dredging and other development which may increase flood damage;
5. Prevent or regulate the construction of flood barriers which will unnaturally divert floodwaters or which may increase flood hazards to other lands.

### **ARTICLE II DEFINITIONS**

Unless specifically defined below, words or phrases used in this Ordinance shall be interpreted to give them the meaning they have in common usage and to give this Ordinance its' most reasonable application.

***Area of future-conditions flood hazard*** means the land area that would be inundated by the 1-percent-annual-chance (100-year) flood based on future-conditions hydrology.

***Area of shallow flooding*** means a designated AO, AH, AR/AO, AR/AH, or VO zone on a county's Flood Insurance Rate Map (FIRM) with a 1 percent or greater annual chance of flooding to an average depth of 1 to 3 feet where a clearly defined channel does not exist, where the path of flooding is unpredictable, and where velocity flow may be evident. Such flooding is characterized by ponding or sheet flow.

***Area of special flood-related erosion hazard*** is the land within a county which is most likely to be subject to severe flood-related erosion losses. The area may be designated as Zone E on the Flood Hazard Boundary Map (FHBM). After the detailed evaluation of the special flood-related erosion hazard area; in preparation for publication of the FIRM, Zone E may be further refined.

***Area of special flood hazard*** is the land in the flood plain within a county subject to a 1 percent or greater chance of flooding in any given year. The area may be designated as Zone A on the FHBM. After detailed ratemaking has been completed in preparation for publication of the flood insurance rate map, Zone A usually is refined into Zones A, AO, AH, A1-30, AE, A99, AR, AR/A1-30, AR/AE, AR/AO, AR/AH, AR/A, VO, or V1-30, VE, or V. For purposes of these regulations, the term "special flood hazard area" is synonymous in meaning with the phrase "area of special flood hazard".

***Base flood*** means the flood having a one percent chance of being equaled or exceeded in any given year.

***Base Flood Elevation (BFE)*** – Is the water surface elevation of the one (1) percent annual chance flood. The height in relation to mean sea level expected to be reached by the waters of the base flood at pertinent points in the floodplains of coastal and riverine areas.

**Basement** means any area of the building having its floor subgrade (below ground level) on all sides.

**Breakaway wall** means a wall that is not part of the structural support of the building and is intended through its design and construction to collapse under specific lateral loading forces, without causing damage to the elevated portion of the building or supporting foundation system.

**Building**--see structure.

**Conditional Letter of Map Revision** means FEMA's comment on a proposed project that would, upon construction, affect the hydrologic or hydraulic characteristics of a flooding source and thus result in the modification of the existing regulatory floodway, the effective Base Flood Elevations, or the Special Flood Hazard Area. The letter does not revise an effective map; it indicates whether the project, if built as proposed, would be recognized by FEMA.

**Development** means any man-made change to improved or unimproved real estate, including but not limited to buildings or other structures, mining, dredging, filling, grading, paving, excavation or drilling operations or storage of equipment or materials.

**Erosion** means the process of the gradual wearing away of land masses. This peril is not per se covered under the Program.

**Existing construction** means for the purposes of determining rates, structures for which the "start of construction" commenced before the effective date of the FIRM or before January 1, 1975, for FIRMs effective before that date. "Existing construction" may also be referred to as "existing structures."

**Existing manufactured home park or subdivision** means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including, at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed before the effective date of the floodplain management regulations adopted by a county.

**Existing structures**--see existing construction.

**Expansion to an existing manufactured home park or subdivision** means the preparation of additional sites by the construction of facilities for servicing the lots on which the manufacturing homes are to be affixed (including the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads).

**Flood or Flooding** means:

1. A general and temporary condition of partial or complete inundation of normally dry land areas from:
  - a. The overflow of inland or tidal waters.
  - b. The unusual and rapid accumulation or runoff of surface waters from any source.
  - c. Mudslides (i.e., mudflows) which are proximately caused by flooding as defined in paragraph (1)(b) of this definition and are akin to a river of liquid and flowing mud on the surfaces of normally dry land areas, as when earth is carried by a current of water and deposited along the path of the current.
2. The collapse or subsidence of land along the shore of a lake or other body of water as a result of erosion or undermining caused by waves or currents of

water exceeding anticipated cyclical levels or suddenly caused by an unusually high water level in a natural body of water, accompanied by a severe storm, or by an unanticipated force of nature, such as flash flood or an abnormal tidal surge, or by some similarly unusual and unforeseeable event which results in flooding as defined in paragraph (1)(a) of this definition.

**Flood elevation** determination means a determination by the Administrator of the water surface elevations of the base flood, that is, the flood level that has a one percent or greater chance of occurrence in any given year.

**Flood Insurance Rate Map (FIRM)** means an official map of a county, on which the Administrator has delineated both the special hazard areas and the risk premium zones applicable to the county.

**Flood Insurance Study or Flood elevation study** means an examination, evaluation and determination of flood hazards and, if appropriate, corresponding water surface elevations, or an examination, evaluation and determination of mudslide (i.e., mudflow) and/or flood-related erosion hazards.

**Flood plain or flood-prone area** means any land area susceptible to being inundated by water from any source (see definition of “flooding”).

**Flood proofing** means any combination of structural and non-structural additions, changes, or adjustments to structures which reduce or eliminate flood damage to real estate or improved real property, water and sanitary facilities, structures and their contents.

**Floodway**--see regulatory floodway.

**Floodway encroachment lines** mean the lines marking the limits of floodways on Federal, State and local flood plain maps.

**Freeboard** means a factor of safety usually expressed in feet above a flood level for purposes of flood plain management. “Freeboard” tends to compensate for the many unknown factors that could contribute to flood heights greater than the height calculated for a selected size flood and floodway conditions, such as wave action, bridge openings, and the hydrological effect of urbanization of the watershed.

**Functionally dependent use** means a use which cannot perform its intended purpose unless it is located or carried out in close proximity to water. The term includes only docking facilities, port facilities that are necessary for the loading and unloading of cargo or passengers, and ship building and ship repair facilities, but does not include long-term storage or related manufacturing facilities.

**Highest adjacent grade** means the highest natural elevation of the ground surface prior to construction next to the proposed walls of a structure.

**Historic Structure** means any structure that is:

1. Listed individually in the National Register of Historic Places (a listing maintained by the Department of Interior) or preliminarily determined by the Secretary of the Interior as meeting the requirements for individual listing on the National Register;
2. Certified or preliminarily determined by the Secretary of the Interior as contributing to the historical significance of a registered historic district or a

- district preliminarily determined by the Secretary to qualify as a registered historic district;
3. Individually listed on a state inventory of historic places in states with historic reservation programs which have been approved by the Secretary of the Interior; or
  4. Individually listed on a local inventory of historic places in communities with historic preservation programs that have been certified either:
    - a. By an approved state program as determined by the Secretary of the Interior or
    - b. Directly by the Secretary of the Interior in states without approved programs.

**Letter of Map Amendment** means an official amendment, by letter, to an effective map. A LOMA establishes a property's location in relation to the Special Flood Hazard Area and are usually issued because a property has been inadvertently mapped as being in the floodplain, but is actually on natural high ground above the base flood elevation.

**Letter of Map Revision** means FEMA's modification to an effective Flood Insurance Rate Map, or Flood Boundary and Floodway Map, or both. LOMRs are generally based on the implementation of physical measures that affect the hydrologic or hydraulic characteristics of a flooding source and thus result in the modification of the existing regulatory floodway, the effective Base Flood Elevations, or the Special Flood Hazard Area.

**Letter of Map Revision Based on Fill** means FEMA's modification of the Special Flood Hazard Area shown on the Flood Insurance Rate Map based on the placement of fill outside the existing regulatory floodway.

**Levee** means a man-made structure usually an earthen embankment, designed and constructed in accordance with sound engineering practices to contain, control, or divert the flow of water so as to provide protection from temporary flooding.

**Levee System** means a flood protection system which consists of a levee, or levees, and associated structures, such as closure and drainage devices, which are constructed and operated

in accordance with sound engineering practices.

**Lowest Floor** means the lowest floor of the lowest enclosed area (including basement). An unfinished or flood resistant enclosure, usable solely for parking of vehicles, building access or storage in an area other than a basement area is not considered a building's lowest floor;

Provided, that such enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of Sec. 60.3 of the National Flood Insurance Program regulations.

**Manufactured home** means a structure, transportable in one or more sections, which is built on a permanent chassis and is designed for use with or without a permanent foundation when attached to the required utilities. The term "manufactured home" does not include a "recreational vehicle".

**Manufactured home park or subdivision** means a parcel (or contiguous parcels) of land divided into two or more manufactured home lots for rent or sale.

**Map** means the Flood Hazard Boundary Map (FHBM) or the Flood Insurance Rate Map (FIRM) for a county issued by the Agency.

**Mean sea level** means, for purposes of the National Flood Insurance Program, the National Geodetic Vertical Datum (NGVD) of 1929 or other datum, to which base flood elevations shown on a county's Flood Insurance Rate Map are referenced.

**New construction** means, for the purposes of determining insurance rates, structures for which the “start of construction” commenced on or after the effective date of an initial FIRM or after December 31, 1974, whichever is later, and includes any subsequent improvements to such structures. For floodplain management purposes, new construction means structures for which the start of construction commenced on or after the effective date of a floodplain management regulation adopted by a county and includes any subsequent improvements to such structures.

**New manufactured home park or subdivision** means a manufactured home park or subdivision for which the construction of facilities for servicing the lots on which the manufactured homes are to be affixed (including at a minimum, the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads) is completed on or after the effective date of floodplain management regulations adopted by a county.

**Recreational vehicle** means a vehicle which is:

1. Built on a single chassis;
2. 400 square feet or less when measured at the largest horizontal projection;
3. Designed to be self-propelled or permanently towable by a light duty truck; and
4. Designed primarily not for use as a permanent dwelling but as temporary living quarters for recreational, camping, travel, or seasonal use.

**Regulatory floodway** means the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to discharge the base flood without cumulatively increasing the water surface elevation more than a designated height.

**Special flood hazard area:** see “area of special flood hazard”.

**Special hazard area** means an area having special flood, mudslide (i.e., mudflow), or flood-related erosion hazards, and shown on an FHBM or FIRM as Zone A, AO, A1-30, AE, AR, AR/A1-30, AR/AE, AR/AO, AR/AH, AR/A, A99, AH, VO, V1-30, VE, V, M, or E.

**Start of Construction** (for other than new construction or substantial improvements under the Coastal Barrier Resources Act (Pub. L. 97-348)), includes substantial improvement, and means the date the building permit was issued, provided the actual start of construction, repair, reconstruction, rehabilitation, addition placement, or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction of a structure on a site, such as the pouring of slab or footings, the installation of piles, the construction of columns, or any work beyond the stage of excavation; or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation, such as clearing, grading and filling; nor does it include the installation of streets and/or walkways; nor does it include excavation for a basement, footings, piers, or foundations or the erection of temporary forms; nor does it include the installation on the property of accessory buildings, such as garages or sheds not occupied as dwelling units or not part of the main structure. For a substantial improvement, the actual start of construction means the first

alteration of any wall, ceiling, floor, or other structural part of a building, whether or not that alteration affects the external dimensions of the building.

**Structure** means, for floodplain management purposes, a walled and roofed building, including a gas or liquid storage tank, that is principally above ground, as well as a manufactured home. Structure, for insurance purposes, means:

1. A building with two or more outside rigid walls and a fully secured roof, that is affixed to a permanent site;
2. A manufactured home (“a manufactured home,” also known as a mobile home, is a structure: built on a permanent chassis, transported to its site in one or more sections, and affixed to a permanent foundation); or
3. A travel trailer without wheels built on a chassis and affixed to a permanent foundation, that is regulated under the county's floodplain management and building ordinances or laws.

For the latter purpose, “structure” does not mean a recreational vehicle or a park trailer or other similar vehicle, except as described in paragraph (3) of this definition, or a gas or liquid storage tank.

**Substantial damage** means damage of any origin sustained by a structure whereby the cost of restoring the structure to it's before damaged condition would equal or exceed 50 percent of the

market value of the structure before the damage occurred.

**Substantial improvement** means any reconstruction, rehabilitation, addition, or other improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure before the “start of construction” of the improvement. This term includes structures which have incurred “substantial damage”, regardless of the actual repair work performed. The term does not, however, include either:

1. Any project for improvement of a structure to correct existing violations of state or local health, sanitary, or safety code specifications which have been identified by the local code enforcement official and which are the minimum necessary to assure safe living conditions or
2. Any alteration of a “historic structure”, provided that the alteration will not preclude the structure's continued designation as a “historic structure.”

**Variance** means a grant of relief by a county from the terms of a flood plain management regulation.

**Violation** means the failure of a structure or other development to be fully compliant with the county's flood plain management regulations. A structure or other development without the elevation certificate, other certifications, or other evidence of compliance required in **Sec. 60.3(b)(5), (c)(4), (c)(10), (d)(3), (e)(2), (e)(4), or (e)(5)** of the National Flood Insurance Program regulations is presumed to be in violation until such time as that documentation is provided.

**Water surface elevation** means the height, in relation to the National Geodetic Vertical Datum (NGVD) of 1929, (or other datum, where specified) of floods of various magnitudes and frequencies in the flood plains of coastal or riverine areas.

### **ARTICLE III**

#### **GENERAL PROVISIONS**

##### **Section A. Lands to Which this Ordinance Applies.**

The Ordinance shall apply to all areas of special flood hazard within the jurisdiction of Union County.

**Section B. Basis for Establishing the Areas of Special Flood Hazard.**

The areas of special flood hazard identified by the Federal Emergency Management Agency in a scientific and engineering report entitled, "The Flood Insurance Study for Union County, SD," dated February 23, 2001, with accompanying Flood Insurance Rate Maps (FIRM), dated February 23, 2001 and any revisions thereto are hereby adopted by reference and declared to be a part of this Ordinance.

**Section C. Establishment of Development Permit.**

A Development Permit shall be required to ensure conformance with the provisions of this Ordinance.

**Section D. Compliance.**

No structure or land shall hereafter be located, altered, or have its use changed without full compliance with the terms of this Ordinance and other applicable regulations.

**Section E. Abrogation and Greater Restrictions.**

This Ordinance is not intended to repeal, abrogate, or impair any existing easements, covenants, or deed restrictions. However, where this Ordinance and another ordinance, easement, covenant, or deed restriction conflict or overlap, whichever imposes the more stringent restrictions shall prevail.

**Section F. Interpretation.**

In the interpretation and application of this Ordinance, all provisions shall be:

1. Considered as minimum requirements;
2. Liberally construed in favor of the governing body; and
3. Deemed neither to limit nor repeal any other powers granted under state statutes.

**Section G. Warning and Disclaimer or Liability.**

The degree of flood protection required by this Ordinance is considered reasonable for regulatory purposes and is based on scientific and engineering considerations. On rare occasions greater floods can and will occur and flood heights may be increased by man-made or natural causes.

This Ordinance does not imply that land outside the areas of special flood hazards or uses permitted within such areas will be free from flooding or flood damages. This Ordinance shall not create liability on the part of the County or any official or employee thereof for any flood damages that result from reliance on this Ordinance or any administrative decision lawfully made thereunder.

**Section H. Severability.**

If any section, provision, or portion of this Ordinance is adjudged unconstitutional or invalid by a court, the remainder of the Ordinance shall not be affected.

**ARTICLE IV  
ADMINISTRATION**

**Section A. Designation of the Floodplain Administrator.**

The Union County Planning and Zoning Director is hereby appointed the Floodplain Administrator to administer and implement the provisions of this Ordinance and other appropriate sections of 44 CFR (National Flood Insurance Program Regulations) pertaining to floodplain management.

**Section B. Duties and Responsibilities of the Floodplain Administrator.**

Duties and responsibilities of the Floodplain Administrator shall include, but not be limited to, the following:

1. Maintain and hold open for public inspection all records pertaining to the provisions of this Ordinance.
2. Review permit application to determine whether proposed building site, including the placement of manufactured homes, will be reasonably safe from flooding.
3. Review, approve or deny all applications for development permits required by adoption of this Ordinance.
4. Review permits for proposed development to assure that all necessary permits have been obtained from those Federal, State or local governmental agencies (including Section 404 of the Federal Water Pollution Control Act Amendments of 1972, 33 U.S.C. 1334) from which prior approval is required.
5. Where interpretation is needed as to the exact location of the boundaries of the areas of special flood hazards (for example, where there appears to be a conflict between a mapped boundary and actual field conditions) the Floodplain Administrator shall make the necessary interpretation.
6. Notify, in riverine situations, adjacent communities and the State Coordinating Agency which is the South Dakota Office of Emergency Management (OEM), prior to any alteration or relocation of a watercourse, and submit evidence of such notification to the Federal Emergency Management Agency.
7. Assure that the flood carrying capacity within the altered or relocated portion of any watercourse is maintained.
8. When base flood elevation data has not been provided in accordance, the Floodplain Administrator shall obtain, review and reasonably utilize any base flood elevation data and floodway data available from a Federal, State or other source, in order to administer the provisions of this Ordinance.
9. When a regulatory floodway has not been designated, the Floodplain Administrator must require that no new construction, substantial improvements, or other development (including fill) shall be permitted within Zones A1-30 and AE on the county's FIRM, unless it is demonstrated that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one foot at any point within the county.
10. Under the provisions of 44 CFR Chapter 1, Section 65.12, of the National Flood Insurance Program regulations, a county may approve certain development in Zones A1-30, AE, AH, on the county's FIRM which increases the water surface elevation of the base flood by more than one foot, provided that the county first applies for a conditional FIRM revision through FEMA (Conditional Letter of Map Revision).

### **Section C. Permit Procedures.**

Application for a Development Permit shall be presented to the Floodplain Administrator on forms furnished by him/her and may include, but not be limited to, plans in duplicate drawn to scale showing the location, dimensions, and elevation of proposed landscape alterations, existing and proposed structures, including the placement of manufactured

homes, and the location of the foregoing in relation to areas of special flood hazard. Additionally, the following information is required:

1. Elevation (in relation to mean sea level), of the lowest floor (including basement) of all new and substantially improved structures;
2. Elevation in relation to mean sea level to which any nonresidential structure shall be floodproofed;
3. A certificate from a registered professional engineer or architect that the nonresidential floodproofed structure shall meet the floodproofing criteria of Article V, Section B;
4. Description of the extent to which any watercourse or natural drainage will be altered or relocated as a result of proposed development.
5. Maintain a record of all such information.

Approval or denial of a Development Permit by the Floodplain Administrator shall be based on all of the provisions of this Ordinance and the following relevant factors:

1. The danger to life and property due to flooding or erosion damage;
2. The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner;
3. The danger that materials may be swept onto other lands to the injury of others;
4. The compatibility of the proposed use with existing and anticipated development;
5. The safety of access to the property in times of flood for ordinary and emergency vehicles;
6. The costs of providing governmental services during and after flood conditions including maintenance and repair of streets and bridges, and public utilities and facilities such as sewer, gas, electrical and water systems;
7. The expected heights, velocity, duration, rate of rise and sediment transport of the flood waters and the effects of wave action, if applicable, expected at the site;
8. The necessity to the facility of a waterfront location, where applicable;
9. The availability of alternative locations, not subject to flooding or erosion damage, for the proposed use;
10. The relationship of the proposed use to the comprehensive plan for that area.

**Section D. Variance Procedures.**

1. The Board of County Commissioners shall act as the Appeal Board to hear and render judgment on requests for variances from the requirements of this Ordinance.
2. Any person or persons aggrieved by the decision of the Appeal Board may appeal such decision in the courts of competent jurisdiction.
3. The Floodplain Administrator shall maintain a record of all actions involving an appeal and shall report variances to the Federal Emergency Management Agency and the State Office of Emergency Management upon issuing a variance.
4. Variances may be issued for new construction and substantial improvements to be erected on a lot of one-half acre or less in size contiguous to and surrounded by lots with existing structures constructed below the base flood

- level, providing the relevant factors in Section C of this Article have been fully considered. As the lot size increases beyond the one-half acre, the technical justification required for issuing the variance increases.
5. Upon consideration of the factors noted above and the intent of this Ordinance, the Appeal Board may attach such conditions to the granting of variances as it deems necessary to further the purpose and objectives of this Ordinance.
  6. Variances shall not be issued within any designated floodway if any increase in flood levels during the base flood discharge would result.
  7. Variances may be issued for the repair or rehabilitation of historic structures upon a determination that the proposed repair or rehabilitation will not preclude the structure's continued designation as a historic structure and the variance is the minimum necessary to preserve the historic character and design of the structure.
  8. Prerequisites for granting variances:
    - a. Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
    - b. Variances shall only be issued upon:
      - i. Showing a good and sufficient cause;
      - ii. A determination that failure to grant the variance would result in exceptional hardship to the applicant, and
      - iii. A determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud on or victimization of the public, or conflict with existing local laws or ordinances.
    - c. Any application to whom a variance is granted shall be given written notice that the structure will be permitted to be built with the lowest floor elevation below the base flood elevation, and that the cost of flood insurance will be commensurate with the increased risk resulting from the reduced lowest floor elevation.
  9. Variances may be issued by a county for new construction and substantial improvements and for other development necessary for the conduct of a functionally dependent use provided that:
    - a. the criteria outlined in Article IV, Section D(1)-(8) are met, and
    - b. the structure or other development is protected by methods that minimize flood damages during the base flood and create no additional threats to public safety.

## **ARTICLE V**

### **PROVISIONS FOR FLOOD HAZARD REDUCTION**

#### **Section A. General Standards.**

In all areas of special flood hazards the following provisions are required for all new construction and substantial improvements:

1. All new construction or substantial improvements shall be designed (or modified) and adequately anchored to prevent flotation, collapse or lateral

- movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy;
2. All new construction or substantial improvements shall be constructed by methods and practices that minimize flood damage;
  3. All new construction or substantial improvements shall be constructed with materials resistant to flood damage;
  4. All new construction or substantial improvements shall be constructed with electrical, heating, ventilation, plumbing, and air conditioning equipment and other service facilities that are designed and/or located so as to prevent water from entering or accumulating within the components during conditions of flooding.
  5. All new and replacement water supply systems shall be designed to minimize or eliminate infiltration of flood waters into the system;
  6. New and replacement sanitary sewage systems shall be designed to minimize or eliminate infiltration of flood waters into the system and discharge from the systems into flood waters; and,
  7. On-site waste disposal systems shall be located to avoid impairment to them or contamination from them during flooding.

**Section B. Specific Standards.**

In all areas of special flood hazards where base flood elevation data has been provided the following provisions are required:

1. Residential Construction - new construction and substantial improvement of any residential structure shall have the lowest floor (including basement), elevated to one foot above the base flood elevation. A registered professional engineer, architect, or land surveyor shall submit a certification to the Floodplain Administrator that the standards of this Ordinance are satisfied.
2. Nonresidential Construction - new construction and substantial improvements of any commercial, industrial or other nonresidential structure shall either have the lowest floor (including basement) elevated to one foot above the base flood level or together with attendant utility and sanitary facilities, be designed so that below the base flood level the structure is watertight with walls substantially impermeable to the passage of water and with structural components having the capability of resisting hydrostatic and hydrodynamic loads and effects of buoyancy. A registered professional engineer or architect shall develop and/or review structural design, specifications, and plans for the construction, and shall certify that the design and methods of construction are in accordance with accepted standards of practice as outlined in this subsection. A record of such certification which includes the specific elevation (in relation to mean sea level) to which such structures are floodproofed shall be maintained by the Floodplain Administrator.
3. Enclosures - new construction and substantial improvements, with fully enclosed areas below the lowest floor that are usable solely for parking of vehicles, building access or storage in an area other than a basement and which are subject to flooding shall be designed to automatically equalize hydrostatic flood forces on exterior walls by allowing for the entry and exit of floodwaters. Designs for meeting this requirement must either be certified by

a registered professional engineer or architect or meet or exceed the following minimum criteria:

- a. A minimum of two openings having a total net area of not less than one square inch for every square foot of enclosed area subject to flooding shall be provided.
  - b. The bottom of all openings shall be no higher than one foot above grade.
  - c. Openings may be equipped with screens, louvers, valves, or other coverings or devices provided that they permit the automatic entry and exit of floodwaters.
4. **Manufactured Homes –**
- a. Require that all manufactured homes to be placed within Zone A on a county's FHBM or FIRM shall be installed using methods and practices which minimize flood damage. For the purposes of this requirement, manufactured homes must be elevated and anchored to resist flotation, collapse, or lateral movement. Methods of anchoring may include, but are not limited to, use of over-the-top or frame ties to ground anchors. This requirement is in addition to applicable State and local anchoring requirements for resisting wind forces.
  - b. Require that manufactured homes that are placed or substantially improved within Zones A1-30, AH, and AE on the county's FIRM on sites (i) outside of a manufactured home park or subdivision, (ii) in a new manufactured home park or subdivision, (iii) in an expansion to an existing manufactured home park or subdivision, or (iv) in an existing manufactured home park or subdivision on which a manufactured home has incurred "substantial damage" as a result of a flood, be elevated on a permanent foundation such that the lowest floor of the manufactured home is elevated to or above the base flood elevation and be securely anchored to an adequately anchored foundation system to resist flotation, collapse, and lateral movement.
  - c. In A-1-30, AH, and AE Zones, require that manufactured homes to be placed or substantially improved in an existing manufactured home park to be elevated so that the lowest floor is at or above the Base Flood Elevation; OR the chassis is supported by reinforced piers no less than 36 inches in height above grade and securely anchored.
5. **Recreational Vehicles -** Require that recreational vehicles placed on sites within Zones A1-30, AH, and AE on the county's FIRM either:
- a. Be on the site for fewer than 180 consecutive days;
  - b. Be fully licensed and ready for highway use; or
  - c. Meet the permit requirements of Article IV, Section C, and the elevation and anchoring requirements for "Manufactured Homes" of this section. A recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick disconnect type utilities and security devices, and has no permanently attached additions.

### **Section C. Standards for Subdivision Proposals.**

1. All subdivision proposals including the placement of manufactured home parks and

- subdivisions shall be consistent with the provisions of this Ordinance.
2. All proposals for the development of subdivisions including the placement of manufactured home parks and subdivisions shall meet Development Permit requirements of this Ordinance.
  3. Base flood elevation data shall be generated for subdivision proposals and other proposed development including the placement of manufactured home parks and subdivisions which is greater than 50 lots or 5 acres, whichever is lesser.
  4. All subdivision proposals including the placement of manufactured home parks and subdivisions shall have adequate drainage provided to reduce exposure to flood hazards.
  5. All subdivision proposals including the placement of manufactured home parks and subdivisions shall have public utilities and facilities such as sewer, gas, electrical and water systems located and constructed to minimize or eliminate flood damage.

**Section D. Floodways.**

Floodways located within areas of special flood hazard established in Article III, are extremely hazardous areas due to the velocity of flood waters which carry debris, potential projectiles and erosion potential, the following provisions shall apply:

1. Designate a regulatory floodway which will not increase the Base Flood level more than 1 foot.
2. Encroachments are prohibited, including fill, new construction, substantial improvements and other development within the adopted regulatory floodway *unless* it has been demonstrated through hydrologic and hydraulic analyses performed in accordance with standard engineering practice that the proposed encroachment would not result in any increase in flood levels within the county during the occurrence of the base flood discharge.
3. All new construction and substantial improvements shall comply with all applicable flood hazard reduction provisions of Article V in this Ordinance.
4. Under the provisions of 44 CFR Chapter 1, Section 65.12, of the National Flood Insurance Regulations, a county may permit encroachments within the adopted regulatory floodway that would result in an increase in base flood elevations, provided that the county first applies for a conditional FIRM and floodway revision through FEMA.

**Section E. Penalties for Noncompliance.**

No structure or land shall hereafter be constructed, located, extended, converted, or altered without full compliance with the terms of this Ordinance and other applicable regulations. Violation of the provisions of this Ordinance by failure to comply with any of its requirements (including violations of conditions and safeguards established in connection with conditions) shall constitute a Class 2 misdemeanor and shall be punished pursuant to SDCL 7-18A-2. Each and every day of the continued violation may constitute a separate offense. In addition to any fine and imprisonment for each violation, violators shall pay all costs and expenses involved in the case. Nothing herein contained shall prevent Union County from taking such other lawful action as is necessary to prevent or remedy any violation.

*Section 3. It is hereby found and declared by Union County that severe flooding has occurred in the past within its jurisdiction and will certainly occur within the future; that flooding is likely to result in infliction of serious personal injury or death, and is likely to result in substantial injury or destruction of property within its jurisdiction; in order to effectively comply with minimum standards for coverage under the National Flood Insurance Program; and in order to effectively remedy the situation described herein, it is necessary that this Ordinance become effective immediately. Therefore, an emergency is hereby declared to exist, and this Ordinance, being necessary for the immediate preservation of the public peace, health and safety, shall be in full force and effect from and after its passage and approval.*

Dated 19<sup>th</sup> day of August, 2014.

Motion carried.

#### Personnel

Motion by Schempp, second by Neely to approve the resignation of Shirley DeJong, dispatcher, effective August 6, 2014. Carried.

#### Cash Transfers

Motion by Ustad, second by Neely to transfer \$46,000 from General Fund to 911 fund. Carried.

Motion by Schempp, second by Ustad to transfer \$75,000 from General to CO Accumulation for highway building. Carried. (resolution 2005-27)

Motion by Neely, second by Schempp to transfer \$50,000 from General to CO Accumulation for highway bridge. Carried. (resolution 2011-003)

#### Vehicle Maintenance

Discussion took place on vehicle maintenance for the county vans. Board will visit with Hwy department performing minimum maintenance for the county vans.

#### Department Head Meetings

The following department heads met with the board for monthly reports: Fair Manager Lingle, Weed Supervisor Dustin Carter; VSO Veatch.

#### Recess

Chairman declared a recess at 9:21 until 9:30 a.m.

#### Highway

PWA Roggow met with the board for various matters.

#### Recess

Chairman declared a recess at 10:01 to 10:05.

#### Claims

Motion by Schempp, second by Ustad to approve the following claims amending the City of Elk Point bill for mowing from 898.52 to 98.52 as the \$200 per mowing event was in excess of the actual mowing cost: The following claims have been audited,

approved and warrants drawn on the same: Bi-Weekly Payroll for 01-07-11: Auditor \$182.00; Treasurer \$364.00; State's Attorney \$664.88; Public Building \$792.54; Register of Deeds \$653.17; Sheriff \$31,988.83; Nurse \$190.50; WIC \$323.85; Fair \$352.00; Weed \$3,321.92; Highway \$24,474.54; EMA \$56.23. 2014 Deductible \$313.50; A-1 Portable Toilets (Fair Exp) \$245.00; Alliance Communication (Util) \$185.61; Avera Occup Medicine (Drug Test) \$113.80; Beresford Republic (Publishing) \$30.00; Bob Barker (Supp) \$536.11; Brevik Law Office (MI Hearing) \$157.83; Campbell Supply (Supp) \$39.03; Century Link (Util) \$1,194.57; Certified Languages Int'l (Interpeter) \$46.20; Chesterman (Water) \$316.00; City of Alcester (Util) \$42.10; City of Elk Point (Util) \$5,335.45; City of Vermillion (Fire Disposal) \$140.00; Dakota Dunes NSC Times (Publishing) \$78.00; Dale Neely (Mileage) \$33.30; Doyle Karpen (Mileage) \$14.80; Dr Jim Slattery (Care) \$90.00; Dykstra Excavating (Ditch Work) \$1,076.89; Ehresmann Engineering (Use Tax) \$1,321.04; Employers Mutual Casualty (Deductible) \$5,000.00; Enventis (Util) \$122.70; Frantzen Reporting (Transcripts) \$107.30; Gateway Hotel (Lodging) \$199.36; Hawarden Independent (Fair Ad) \$75.00; Independent Radiator Works (Repair) \$109.00; Iowa Office Supply (Maint) \$67.61; J.D.'S House of Trophies (Fair Exp) \$334.25; Janitor Depot (Supp) \$325.20; Jeanne M Bossman RPR (Transcripts) \$193.20; Jeff's Lawn Care (Lawn Care) \$452.00; Johnson Feed (Maint) \$853.54; Jones Food Ctr (Supp) \$22.01; Joy Hemmingson (Fair Exp) \$250.00; Juror Fees \$573.58; Knology (Util) \$196.39; Lawson Products (Supp) \$596.88; Leader Courier (Publishing) \$159.00; Lewis & Clark BHS (Care) \$160.00; Loren Fischer Disposal (Fair Exp) \$279.74; Lucy Lewno (MI Hearing) \$150.49; Marvin Schempp (Mileage) \$38.48; Matheson (Supp) \$12.09; Mead Lumber (Repair) \$125.94; Michael McGill (Ct Appt Atty) \$1,754.54; MidAmerican Energy (Util) \$213.93; Milton Ustad (Mileage) \$33.30; Minnehaha Co Reg Juvenile Det (Care) \$2,000.00; Noll Collection Svc (Collections) \$208.55; Norma Andersen (MI Hearing) \$15.00; Office Systems (Maint) \$351.10; Pedersen Machine (Maint) \$2,453.60; Pennington Co Sheriff (Transport) \$163.20; Perkins Office Solutions (Supp) \$839.06; Pharm Chem (Supp) \$21.00; Pioneer Drug (Supp) \$49.78; Pomp's Tire Svc (Supp) \$2,663.68; Rasmussen Electric (Maint) \$147.96; Rudolph's Shoe Mart (Cloth Allow) \$143.99; SD State 4-H Office (Parking Pass) \$15.00; SD State Health Lab (BL Draws) \$245.00; SDACC (Registration) \$990.00; SDACO (Web Site) \$200.00; SDACO/M&P Fund (Mod/Pres) \$532.00; Sioux City Foundry (Ditch Work) \$3,000.00; Sioux Falls Two-Way Radio (Repair) \$287.50; Sioux Laundry (Jail Laundry) \$661.47; Siouxland Lock & Key (Maint) \$189.00; State of South Dakota (Util) \$216.19; Steve's Heating & A/C (Repair) \$511.71; Sturdevant's Auto Parts (Supp) \$40.22; The Akron Hometown (Fair Ad) \$75.00; TuDogs Computing (Repair) \$941.49; US Bank (Supp/Maint/Subpoena Fees) \$1,703.33; Verizon Wireless (Util) \$738.53; Yankton Co. Sheriff (Return MI) \$25.00.

### Executive Session

Motion by Ustad, second by Neely to enter executive session at 10:15 to discuss legal matters. Carried. Chairman declared the board out of executive session at 10:38.

### Public Building

Supt. of Bldgs. and Grounds Sexton met with the board with quotes for the parking lot reconstruction. Quote: Scoops Contracting: \$42,633.75; Midwest Concrete-

\$46,420; Kollbaum Construction-\$30,255. Motion by Schempp, second by Neely to accept the quote of Kollbaum Construction with an additional \$500 for rebar. Motion carried.

Executive Session

Motion by Ustad, second by Schempp to enter executive session at 10:47 a.m. to discuss legal matters. Carried. Chairman declared the board out of executive session at 10:53.

Adjournment

Motion by Ustad, second by Schempp to adjourn the meeting at 11:06 a.m. Carried.

ATTEST: \_\_\_\_\_  
Carol Klumper, Auditor                      Doyle Karpen, Chairman  
Union County                                      Union County Board of Commissioners

Published once at the total approximate cost of \_\_\_\_\_.